

Paiute Indian Tribe of Utah's

Shivwits BAND

COMPREHENSIVE ECONOMIC DEVELOPMENT STRATEGY 2000

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PREFACE

In the late 19th century, the Native American Paiute Tribe of Southern Utah coalesced into five individual groups that became known as the Shivwits, Koosharem, Indian Peaks, Cedar, and Kanosh bands. They were established as reservations between 1903 and 1929. In 1954 the Paiute Tribe was terminated from federal recognition. Between 1954 and 1980 the Tribe was ineligible for any federal assistance. During this 26 year period even though the Shivwits Band fared better economically than the other bands, members still suffered from the lack of health care resources and inadequate income to meet their needs. As a whole, nearly one half of the Paitue Tribe of Utah (PITU) membership died due to ill health, poor housing conditions, and nutritional deficiencies. Subsequently, the Band lost their reservation lands. Due to termination their pride and culture diminished dramatically.

In 1975 the (PITU) began their effort to regain federal recognition. On April 3, 1980 by an act of congress, (via "the Paiute Restoration Act, P.L. 96-227") the federal trust relationship was restored to the Shivwits Band and PITU.

The Shivwits Band through PITU accesses interest from a \$2.5 million irrevocable trust fund to assist in economic development and Band government. The majority of Band members now have access to adequate housing and health care, although chronic health problems, low educational attainment, underemployment, and alcoholism persists. There is also a paranoia among PITU members concerning government intervention, intrusion, and taking of reservation lands.

As a means to overcome these economic development obstacles and to provide direction, instill cooperation among members, and develop reservation lands into their full economic potential, the Shivwits Band has developed this Comprehensive Economic Development Strategy (CEDS). Be advised, however, that this document does NOT constitute an all inclusive economic development plan but merely the beginning of an on-going process to bring economic prosperity and enhanced standard of living to members of the Shivwits Band.

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SUMMARY

The Shivwits Band Comprehensive Economic Development Strategy (SBCEDS) has been developed to assist the Band in their economic development endeavors. This document serves as a beginning effort outlining economic development activities planned for the next five years. The SBCEDS does not necessarily include all the goals and objectives of the Band. It does however provide a format for Band leadership to follow as they improve, edit, and establish additional goals and objectives of the plan. Band leaders are encouraged to utilize the SBCEDS on a regular basis as the planning process is on going

SECTION I - ORGANIZATION AND MANAGEMENT - This section describes the membership of the SBCEDS Steering committee, how it functions, and the staff providing services. It also details the management and administrative process required to implement and carry out the goals and objectives of the plan. This section also provides jurisdictional review of recognized officials responsible for the SBCEDS and passing of appropriate resolutions, progress evaluation, and final program results.

SECTION II - THE AREA AND ITS ECONOMY - This section summarizes the area's economic situation based on the analysis of relevant data about the reservation and surrounding area. It contains the Band's strengths, weaknesses, opportunities, threats, statistical tables, demographic information, and other data relating to past, present, and future economic trends of the Shivwits Band.

SECTION III - MISSION, GOALS, OBJECTIVES, STRATEGIES - This section includes the mission statement and identifies beginning goals and objectives which will help the Shivwits Band meet their economic development endeavors. .

SECTION IV - IMPLEMENTATION PLAN -This section provides a worksheet that allows Band leadership to monitor the progress of the SBCEDS. Even though it is developed for yearly evaluation, the worksheet may be utilized at anytime progress is made.

Section I. ORGANIZATION and MANAGEMENT

To ensure that the Shivwits Band's Comprehensive Economic Development Strategy (SBCEDS) meets the objectives of the Band, a SBCEDS Steering Committee was assembled. The Shivwits Band Council, Tribal Council, Paiute Economic Development Council (PEDCO), Economic Development Staff, and Tribal Program Coordinators make up the SBCEDS Steering Committee.

SHIVWITS BAND COUNCIL

Glen Rogers Chair
 Pat Wash Vice-Chair
 Norine Castro Secretary
 Pat Charles Member
 Lawrence Snow Member
 Mart Snow Member

PAIUTE TRIBAL COUNCIL

Geneal Anderson Tribal Chair
 Phil Pikyavit Kanosh Chair/Tribal Vice-Chair
 Glen Rogers Shivwits Band Chair
 Lora Tom Cedar Band Chair
 Jeanine Borchardt Indian Peaks Band Chair
 Ganaver Timican Koosharem Band Chair

PAIUTE ECONOMIC DEVELOPMENT COMMITTEE (PEDCO)

McKay Pikyavit (KA) Chair
 Bryant Jake (IP) Member
 Pat Wash (WA) Member
 Clarice Dixon (KO) Member
 Keith Garcia (CE) Member

ECONOMIC DEVELOPMENT STAFF & PROGRAM COORDINATORS

Travis Parashonts Economic Development Director
 Jeff Zander Economic Development Planner
 Steve Kandell Land Use Planner

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Shivwits BAND COMPREHENSIVE ECONOMIC DEVELOPMENT STRATEGIES (SBCEDS) STEERING COMMITTEE FUNCTIONS

The SBCEDS Steering Committee and consultants met on March 29, 1999. Each member attending gave input about their economic concerns as it applied to the Shivwits Band. This input was then implemented into the draft SBCEDS.

The draft SBCEDS was sent out to the Chair of the Shivwits Band Council on September 30, 1999. The Band was given thirty days to return comments to consultants. On October 30, 1999 Shivwits Band leadership attended the PITU's Economic Development Retreat held at Southern Utah State University's Mountain Center, Cedar City, Utah and given opportunity to review and make changes to the SBCEDS. Copies of the final draft was provided to the Shivwits Band leadership on November 10, 1999 with adoption procedures left to their discretion.

MANAGEMENT PROCESS

The Shivwits Band is organized under the provisions of the 1980 Restoration Act, the Indian Reorganization Act of 1934, and the Paiute Indian Tribe of Utah's Tribal Constitution. The Shivwits Band Council consists of five (5) members elected through an election process. The Band Council is the official governing body of the Shivwits Band.

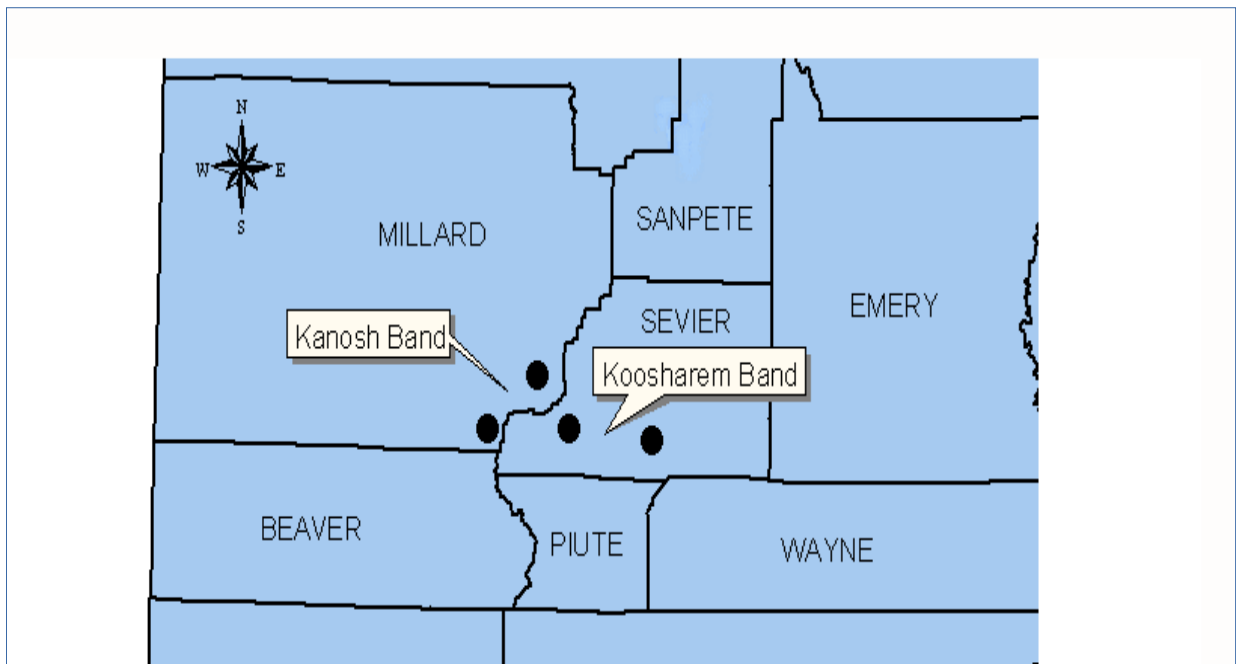
The Band Council is the administrative organization which accepts the oversight and implementation responsibilities of the SBCEDS. They are also responsible for the adoption and passing of resolutions and/or any other edition to the plan. The Band Council is also responsible for the designation of committees, assignment of staff members and completion of progress reports of the SBCEDS.

Section II. THE AREA AND ITS ECONOMY

INTRODUCTION

Location - The Shivwits Band is located in Southwestern Washington County approximately 320 miles South of Salt Lake City on Interstate Highway 15, approximately 12 miles west of St. George. The Shivwits Band is the Southern most band of the Paiute Indian Tribe of Utah (PITU). Travel time from the Shivwits Band to the PITU's tribal headquarters in Cedar City is 168 miles round trip. Access to the reservation is a two lane paved highway. Figure 1, Paiute Indian Tribe of Utah Tribal Lands, shows the location of tribal lands in relation to Southern and Central Utah.

Figure 1: Paiute Indian Tribe of Utah Tribal Lands



Land Use - The Shivwits Band reservation encompass a total of 27,525 acres the largest land mass of any single band. The graph in Figure 2, Shivwits Band Reservation Land, shows the Shivwits Band Reservation compared to the other four Bands which makes up the PITU reservation. Band headquarters are located on approximately 2,295 acres of both developed and undeveloped land designated for residential development. The majority of Band members residing on the reservation live at this location. The acreage of land area in the reservation designated by band members is as follows: industrial power plant, 27 acres; commercial, 129 acres; residential, 2,295 acres; open space, 9,548 acres; and non-designated, 15,590 acres. The Band has a completed land use plan accessible at the Band or Tribal headquarters (refer to Shivwits Band Reservation Land Use Plan 1999).

Figure 2: Shivwits Band Reservation Land

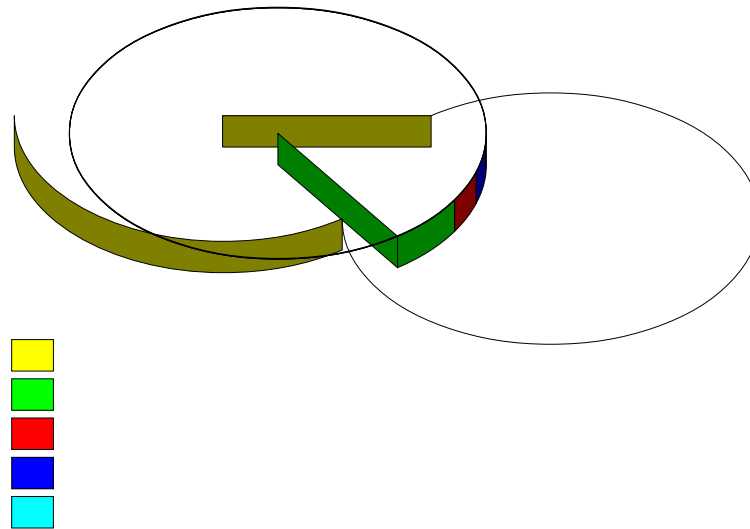


Table 1 - PITU Reservation Land Comparison, further identifies land of the Shivwits Band and compares it with the total PITU land holdings and Washington County. Economic development interests should review the Shivwits Band Reservation Land Use Plan to identify infrastructure and other developments currently in place.

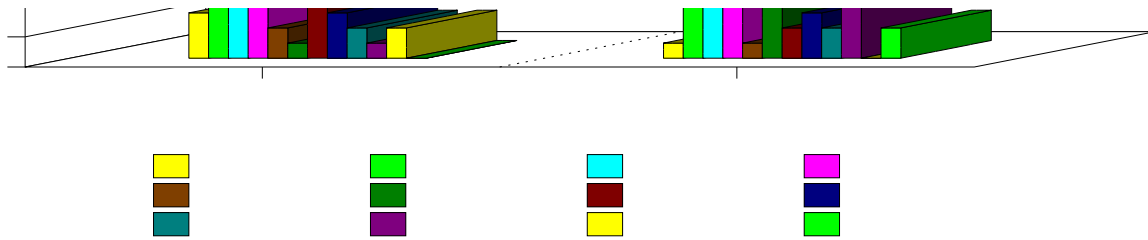
Table 1 - PITU Reservation Land Comparison

<u>Place</u>	<u>Acres</u>
Shivwits Reservation	<u>27,525</u>
Cedar Reservation	2,060
Koosharem Reservation	1,240
Kanosh Reservation	1,195
Indian Peaks Reservation	425
Paiute Tribe Of Utah	32,446
Washington County	1,544,343

Band Membership - According to the July 1999 PITU Tribal enrollment there are 741 members. This compares to 516 in 1980. Figure 3, Band Membership Graph, shows the Paiute population

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trend since 1980.

Figure 3 - Band Membership Graph



Thirty-seven percent (37%) or 271 of the total tribal membership are members of the Shivwits Band. Table 2, Shivwits Band Membership Breakdown shows the Band membership according to age and gender. Sixty-four percent (64%) or 174 members are ages -- 16 to 65 – a workforce sufficient to support a small business owned and employed by Band members. Table 3, PITU Membership Comparison evaluates membership of the Shivwits Band with that of other bands of the PITU.

Table 2 - Shivwits Band Membership Breakdown

Age	Female	Male
1-5	16	15
6-10	14	8
11-15	15	23
16-20	15	17
21-25	7	9
26-30	10	6
31-35	9	8
36-40	19	11
41-45	14	8
46-50	10	7
51-55	5	6
56-60	6	1
61-65	3	3
66-70	3	1
71-75	0	1

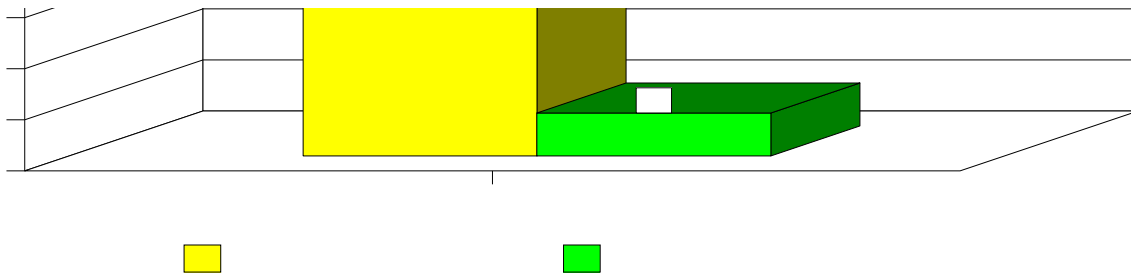
Source: 1980 "Proposed PITU Reservation Plan," by US. Dept. Of the Interior, Bureau of Indian Affairs; data was compiled by Geneal Anderson and Gerald Kanosh, July 1999

Table 3 - PITU Membership Comparison

Band	1980	1997	1999
Kanosh	74	97	110
Koosharem	85	92	94
Indian Peaks	30	33	35
Cedar	138	220	231
Shivwits	189	260	271

One concern of the Shivwits Band is the current trend of members leaving and residing off of the reservation. Currently 16% are living outside of the reservation. The Shivwits Band Habitat Chart, Figure 4, graphically displays the current membership who live within and outside of the reservation. Band leadership would like to see improved conditions through economic and community development that would allow members to reside on the reservation.

Figure 4 - Shivwits Band Habitat Chart



Source: PITU Health Department records, 1999

Table 4, PITU Habitat Comparison, provides a comparison of membership of the Shivwits Band living off of the reservation with other bands of PITU. The tribal average is 14%. Lack of affordable housing and employment seem to be the major reasons for those leaving the reservation. Another major concern of Band leadership is the loss of heritage and cultural values that are disappearing as a result of members living and working outside of the reservation.

Table 4 - PITU Habitat Comparison

Band	In Area	Out of Area	Total Members
------	---------	-------------	---------------

Kanosh	99	11	110
Koosharem	79	15	94
Indian Peaks	33	2	35
Cedar	198	33	231
Shivwits	229	42	271

EMPLOYMENT

Unemployment - The “1997 Indian Labor Report” published by the Department of Interior shows the Paiute Tribe with a labor force of 421. Of this number, 349 are employed and 72 are unemployed equating to a 17% unemployment rate. Of those employed, 239 tribal members or 68% are employed below poverty guidelines. Of those employed, 42 or 12% work in the public sector while 307 or 88% work in the private sector. This compares to a 4% average unemployment rate in the eleven county area and 3.4% state wide as reported by the September 1999 “Labor Market Report” by the Utah Department of Workforce Services.

Table 5 - PITU Unemployment

<u>Entity</u>	<u>Workforce Employed</u>	<u>Workforce Unemployed</u>	<u>Percent Unemployed</u>	<u>% in Public</u>	<u>% in Private</u>
PITU	349	72	17	12	88
Six County	21,370	936	4.8	12	88
Five County	55,991	2,031	3.5	7	93
State	1,051,600	37,013	3.4	7	93
U.S.	-	-	4.2	-	-

Sources: Utah Labor Market Report, September 1999, Vol. 9, Number 9; Utah Job Outlook - Statewide and Service Delivery Areas 1998-2003, Utah Department of Workforce Services, January 1998

Employment Opportunities - The tribal members were surveyed to determine the economic opportunities they perceived. The majority of Band members felt that reservation lands should be developed to “...make money for the Band”. The survey indicated that the “Shivwits Band wants to see business development”. Most Band members felt that utilizing Band resources to establish a “profitable” business owned and employed by the Band as important to the economic well being of the Band. Survey results showed a preference for three kinds of business: (1) convenience stores, (2) agriculture, and (3) a resort. (see Appendix B - Economic Development Survey Report).

INCOME LEVELS

Per-capita income - Per-capita income is the level of income generated by individuals. Per-capita income among the residents of Central and Southern Utah is shown in Table 6, Per-capita Income. The table compares personal income between the counties of Central and Southern Utah in which the majority of PITU members reside.

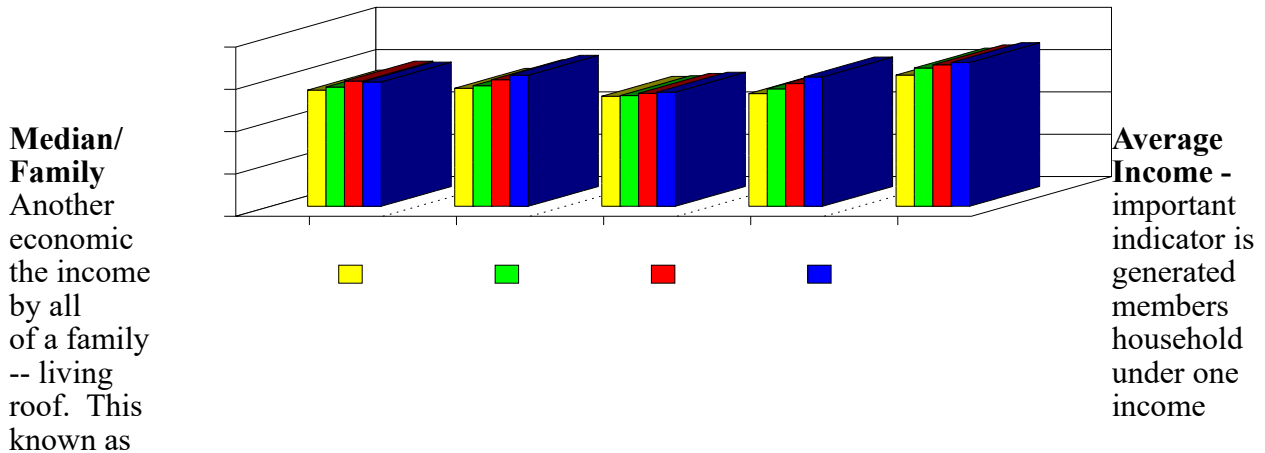
Table 6 - Per-capita Income

County	1994	1995	1996	1997
Millard	\$13,742.00	\$14,101.00	\$14,806.00	\$14,700.00
Sevier	\$13,962.00	\$14,251.00	\$14,965.00	\$15,500.00
Beaver	\$13,014.00	\$13,090.00	\$13,359.00	\$13,500.00
Iron	\$13,329.00	\$13,884.00	\$14,509.00	\$15,300.00
Washington	\$15,515.00	\$16,348.00	\$16,731.00	\$17,000.00

(Per Capita Income was taken from the “1999 Economic Report to the Governor: pg. 87”).*The Paiute Indian Tribe of Utah lacks Tribal member income status and other related information.

Figure 5, Per-capita Trends graphically demonstrates the per-capita income levels from 1994 to 1997 for the counties encompassing the bands of the PITU. Specific per-capita data for the PITU and its bands are not available; however, given the high unemployment rate of the PITU, it is believed that the average per-capita income level is substantially lower.

Figure 5 - Per-capita Trends



Median/Average Family Income clearly shows the economic vitality of a community by addressing the workforce in general. It references employment levels, signifies strength in education and skills among families. The most recent data for the Shivwits Band is 1980. Table 7, Average Family Income shows the average family income for the Shivwits Band in comparison with the other bands of the PITU.

Table 7 - Average Family Income

Band	Average Family Income
Kanosh	\$2,914.00
Cedar	\$2,774.00
Indian Peaks	\$2,215.00
Koosharem	\$1,940.00

Shivwits	\$3,015.00
Tribal Average	\$2,746.00

Source: 1980 PITU Reservation Plan

In comparing Table 6, Average Family Income, with Figure 6, Median Family Income it is clear to see that the 1980 income levels for the counties is significantly higher than for the PITU. The graphics of Figure 6 show the trends from 1980 to 1999 for the counties in which the majority of tribal members live. Again because specific data is not available for the tribe a comparison is not made. However, because of the economic disparity in unemployment it would be safe to assume the current median family income is much lower for tribal members. Table 8, County Median Family Income, shows the actual income levels of the counties referenced.

Figure 6 - Median Family Income

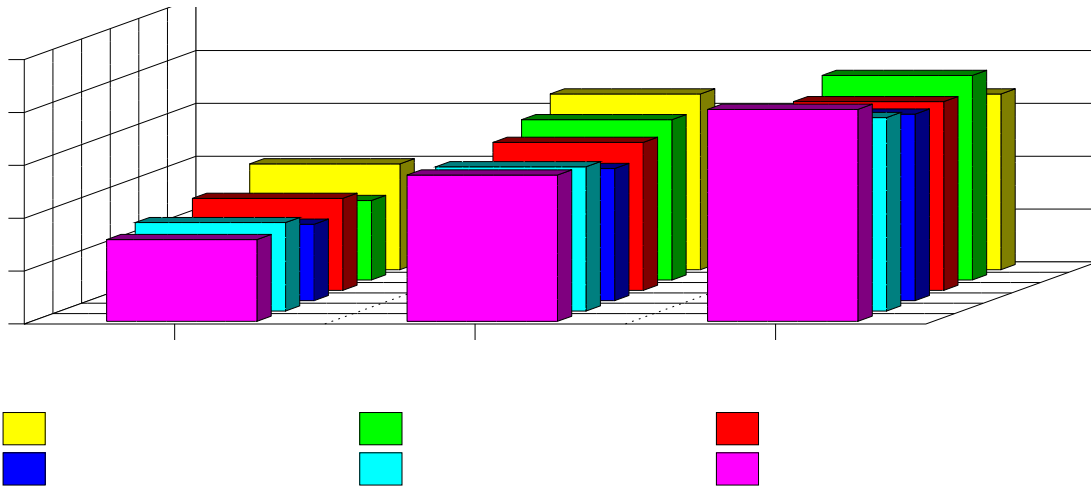


Table 8 - County Median Family Income

County	1980	1989	1999
Millard	\$15,038.00	\$30,342.00	\$38,700.00
Sevier	\$17,404.00	\$27,986.00	\$35,700.00
Beaver	\$14,453.00	\$25,000.00	\$35,300.00
Iron	\$16,726.00	\$27,283.00	\$36,600.00
Washington	\$14,466.00	\$27,690.00	\$40,100.00

*The Paiute Indian Tribe of Utah has no records on the Median Family income on Tribal members

Poverty level - Those living in poverty is of great concern to tribal and band leadership. No specific data for the PITU and its bands is available on poverty level. Again it is safe to assume that given the economic distress of unemployment the Tribe is much more vulnerable than neighboring county residents. Figure 7, Families Below Poverty, shows graphically the poverty level trends for Central and Southern Utah between 1969 and 1995. Again, it is believed that the PITU is experiencing a much higher poverty rate than those shown. Table 9, County Poverty Levels (%) shows the actual poverty levels in percent for those counties in which the majority of PITU members reside.

Figure 7 - Families Below Poverty (%)

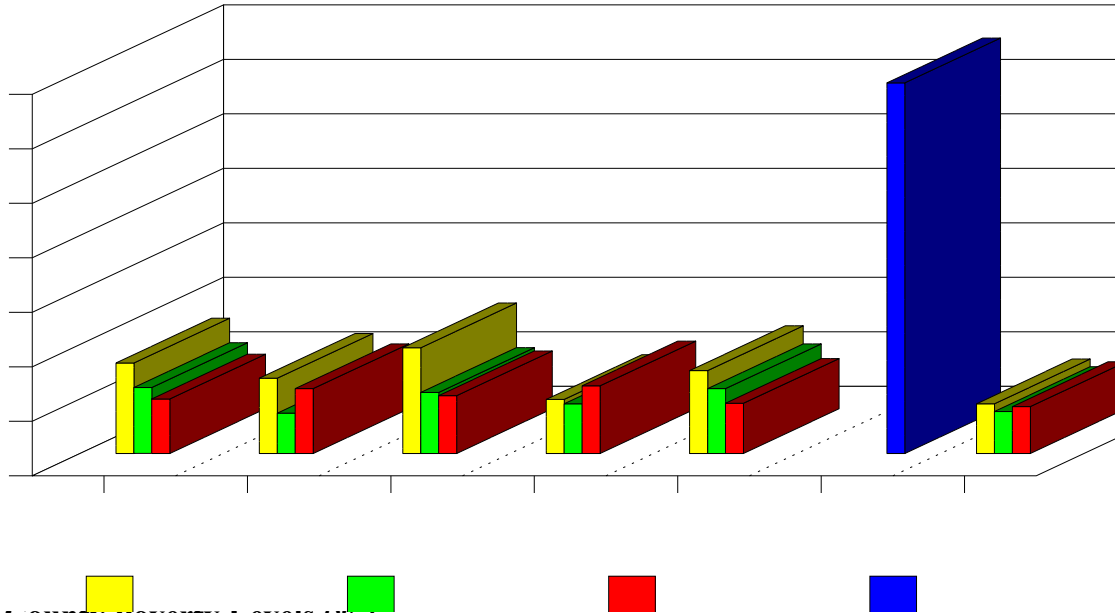


Table 9 - County Poverty Levels (%)

County	1969	1979	1989	1995
Millard	16.6	12.1	10.0	14.0
Sevier	13.8	7.4	11.9	14.9
Beaver	19.4	11.2	10.6	13.4
Iron	9.9	9.1	12.4	16.8
Washington	15.2	11.9	9.2	13.3
State	9.1	7.7	8.6	11.4
Paute Tribe				68.0

*Source: 1995 Economic Development & Employer Planning System Ver. Utah 94.4

LAND UTILIZATION

The tribal government of PITU does not control reservation lands. Each of the five constituent bands has control of their own reservation lands. Needed infrastructure to support community and economic development are the responsibility of each band and supported by the PITU Tribal council. Concerns among tribal members include affordable housing, water development, industrial zoning, natural resource use and preservation.

A general land use plan for the Shivwits Band has been developed. This document should be reviewed to understand current infrastructure and land utilization. Copies of the plan may be reviewed at the Band or Tribal headquarters.

POLITICAL ENVIRONMENT

Band council members are elected to four year terms and meet on a monthly basis. Presently the Council directs the economic development efforts and are pro-active in achieving and attaining

planned growth. They are interested in the development of industry that utilizes their natural resources, heritage, and that will enhance their standard of living through the creation of family sustaining employment. Through a collaborative effort with other local, state, and federal governments the Council is striving to overcome major stumbling blocks including lack of education, underemployment, social ills, lack of business skills, and strained relationships with neighboring cities, counties, and tribe.

CONCLUSION

The Shivwits Band has a rich heritage disrupted by the cultural changes brought by modern society. Nearly wiped out as a people – historically – due to poor economic and living conditions, the Shivwits Band has adopted a pro-active position in economic and community development. The development of this Shivwits Band Comprehensive Economic Development Strategy (SBCEDS) is the first step in achieving their goals toward enhancing their quality of life through the development of family sustaining employment for their members. The implementation of the goals, objectives, and strategies set forth by this document will perpetuate the planning process for the Shivwits Band as they strive to meet their economic development endeavors.

Section III. MISSION, GOALS, OBJECTIVES & STRATEGIES

S.W.O.T. ANALYSIS - The Shivwits Band conducted a workshop to determine their strengths, weaknesses, opportunities, and threats. This S.W.O.T. analysis provided a starting point in determining the current economic status of the Band. From this evaluation a mission statement, goals, and objectives to strengthen their quality of life were derived. The following summary provides the top issues and concerns of each category from the analysis. See Appendix A for a complete listing .

Strengths - The Band considered their top *strengths* as:

1. Land
2. Band Council

Weaknesses - The Band considered their top *weaknesses* as:

1. Recreation
2. Alcohol
3. Lack of finance
4. Lack of knowledge
5. Lack of participation

Opportunities - The Band considered their top *opportunities* as:

1. Education
2. Jobs
3. Youth/Resources
4. Golf course

Threats - The Band considered their top *threats* as:

1. Alcohol
2. Exploitation
3. Encroachment
4. Paiute fearless leaders
5. BIA

MISSION STATEMENT

“The Shivwits Band will strive to become a well balanced and self-sufficient community through education, development of natural resources, financial grants, housing, etc. with improved communications with one another and the ability of the Band to own and manage businesses which employs band members.”

Goal 1: Reduce alcohol and drug abuse

Objective A: Better utilize existing alcohol and drug abuse programs more effectively for youth

- Strategy 1. Develop more peer counseling programs
- Strategy 2. Juvenile prevention
- Strategy 3. Using cultural, traditional, spiritual, and Healing ways
- Strategy 4. Youth recognition incentive programs

Responsible party: Community/Individual/Parents

Objective B: Better utilize existing programs for adults

Goal 2: Utilize available educational opportunities

Objective A: For all members who wish to better themselves through education

- Strategy 1. Take advantage of new technology i.e. fiber optics, email, etc.
- Strategy 2. Better utilize existing scholarship funds.
- Strategy 3. Give high school graduates incentives to attend college.
- Strategy 4. Provide necessary assistance to those seeking a high school diploma

Responsible party: Each band member

Objective B: Find ways to help older and under-educated members obtain training

- Strategy 1. Community ED courses, explore options.
- Strategy 2. Motivational activities

Responsible party: Band members

Objective C: Develop programs for youth to obtain high school diploma

- Strategy 1. Tutors, members, role models, etc.
- Strategy 2. Explore apprenticeship programs for graduating students where

possible

Responsible party: Parents/PITU

Goal 3: Develop recreational opportunities

Objective A: Build a recreational building, i.e., gymnasium, by 2005

- Strategy 1. Seeking grants, private funds, donations, contribute land and labor.
- Strategy 2. Work with tribe but do as much by band as possible
- Strategy 3. Form a committee to initiate the project and oversight
- Strategy 4. Budget by building an account for project

Responsible party: Committee Chair

Goal 4: Develop the Band lands and utilize natural resources

Objective A: To sustain the band long-term (self sufficient)

- Strategy 1. Education in business development
- Strategy 2. Work with Paiute tribal council
- Strategy 3. Work with BIA and other agencies

Responsible party: Band Council

Objective B: Acquire land now in trust

- Strategy 1. Be patient
- Strategy 2. Prepare proper documentation

Responsible party: Band Council

LEFT FOR NOTES